

This publication, issued by the Ministry of Defence of the Czech Republic (MoD CR) for the fifth time, is intended, in compliance with the *Act No. 106/1999 (Freedom of Information Act)*, to provide the general public as well as partner nations basic data on the MoD budget, its trends, structure, major categories of expenditures and internal proportions among them.

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The essential sources of information for this publication have been the following documents:

The 2002 Draft State Budget of the Czech Republic – MoD (MoD Prague, 2001); and The Act No. 490/2001, on CR State Budget.

The 2002 Budget is derived from the *CR Government Resolution No. 560/D of 9 June 1999, on the Concept of Development of the Defence Department,* which sets down that MoD total expenditures will not fall under 2.2 per cent of GDP in each year till 2004. Given the envisaged delivery of equipment within the framework of settlement of the Russian Federation's debt towards the Czech Republic in 2002 and funds

allocated within the General Treasury Administration budget for preventive security arrangements required as a result of the current international situation and in order to ensure the fulfilment of the Article 5 of the Washington Treaty of 4 April 1949, which defines the mechanism of application of the collective defence, this Government Resolution has been fulfilled.

Under the Act No. 490/2001 (CR State Budget 2002 Act), budgetary means in total amount of CZK 47,505,502,000 have been allocated for the Ministry of Defence, which is almost by CZK 2.5 billion more than in the previous year.

This amount of expenditures makes it possible to provide for selected priority tasks of the Defence Ministry. The 2002 budgetary expenditures have been primarily planned to cover mandatory requirements related to the planned personnel numbers, implementation of Force Goals and immovable infrastructure.

#### The key areas of implementation of MoD budget in 2002 include:

- development of both military and civilian personnel;
- implementation of Force Goals (FG) of the Armed Forces of the Czech Republic and the tasks ensuing from the Defence Capabilities Initiative (DCI);
- assignment of forces and assets of the Armed Forces of the Czech Republic to NATO;
- implementation of the NATO Security Investment Programme (NSIP);
- · development of a modern army, modernisation and replacement of military equipment;
- protection of classified information;
- international cooperation;
- transformation of the economic and control system.

#### In the area of economic management in 2002, the Ministry of Defence envisages:

- to increase the effectiveness of medium and long-term planning and resource management in the field of investments, in particular through a consistent application of the procedures under the Decree No. 40/2001, and bringing in specialist project management, standardisation and quality management bodies;
- to enhance the role and responsibility of operational level commanders through further development of the
  decentralisation process in setting and implementation of the budget this requires primarily an increase in
  the proportion of commodities which are being financed decentrally, and also to define the levels and strictly
  separate the powers of individual levels in the process of planning, implementation and payment of expenditures;
- to increase cost-effectiveness of the defence department through implementation of a new decentralised system of acquisition and a purpose-oriented utilisation of prospective internal infrastructure of the department;
- to build the acquisition offices;
- to increase the effectiveness of the activities and optimise the numbers of staff ensuring the state administration in conditions of the Ministry of Defence;
- to observe legal standards and internal normative acts throughout the process of contracting for and organising public orders;
- to ensure effective marketing research on all levels of the system of procurement of property and services based upon consideration;
- to accelerate transfer, sales and privatisation of ineffective and surplus buildings and reduction and disposal of surplus stocks;

- to carry out restructuring of operation stocks of both military and non-military material and war-time stocks, and to maintain them in necessary quantities and in compliance with NATO standards;
- to implement ecological technologies in reconstruction of technological facilities and training of troops;
- to create an efficient and consistent system of control based on the Financial Control Act.

In 2002, the limiting factor of the investment development of the defence department and intensification of troops training continues to be the implementation of the L-159 projects and modernisation of the T-72 M4 CZ tank. An appropriation in the amount of CZK 8,494,894,000 has been allocated for these projects. As a result, the amount which is left for the remaining investment development of the defence department is CZK 3,404,757,000. In 2002, it is possible to ensure the activities and major planned tasks of the defence department only on condition of restriction of non-priority tasks and an actual mobilisation of austerity measures in the area of operating expenditures of the Ministry of Defence budget.

In 2002, allowance organisations of Military Technological Institutes and the Military Housing Administration Prague will be transformed and dismantled, and the immovable infrastructure reduced.

An important feature of the 2002 state budget has been the fact that unlike in previous periods, for the first time no extra funds from resources beyond the MoD public appropriation have been allocated for KFOR and SFOR international peace-keeping operations, and the full scope of foreign activities is to be funded from the MoD budget.

In the area of revenues, the clearance of the payment for the sales of the Jiří z Poděbrad Barracks in Prague is being envisaged in 2002. Moreover, the means gained by sales of surplus and unusable property are also included in the area of revenues.

# THE MINISTRY OF DEFENCE BUDGET IN 2001 AND 2002

#### Economic results attained with budgetary means in 2001

The approved MoD budget in the amount of **CZK 45,078,319,000** was subsequently amended in the course of the year by several budgetary arrangements of the Ministry of Finance of the Czech Republic to the final amount of **CZK 45,089,682,000**. In 2001, the Ministry of Finance carried out altogether 42 amendments of the approved state budget for MoD, and 2 amendments were submitted for approval to the Budgetary Committee of the House of the Deputies of the Parliament of the Czech Republic. In the summary balance, the effectuated amendments represented an increase of the MoD budget by CZK 11,363,000.

The key budgetary amendments which were carried out in the area of expenditures in the course of the year 2001 included:

- a transfer of financial means in the amount of CZK 486,322,000 from MoD budget to the budget of the Ministry of the Interior based on the approved delimitation protocol on the transfer of state administration duties in matters of civil defence from the responsibility of the Ministry of Defence under the responsibility of the Ministry of Interior;
- an increase of the budget of expenditures by CZK 311,067,000 in compliance with the Resolution of the Government of the Czech Republic No. 765 of 21 July 1999, on the proposal of allocation of the funds gained as a result of the implementation of the State Bonds Programme Act to finance

the consequences of the Kosovo crisis, and the amendment to Act No. 530/1990 (Bonds Act), in the wording of later regulations, and the amendment to Act No. 328/1998, on the issue of state bonds to make up for the state budget deficit in 1997, and in compliance with the CR Government Resolution No. 1112 of 8 November 2000, on the proposal to prolong the participation of ACR units in international peacekeeping operations JOINT FORGE (SFOR) on the territory of Bosnia and Herzegovina and JOINT GUARDIAN (KFOR) on the territory of the Federative Republic of Yugoslavia in the province of Kosovo after 31 December 2000, and following the "Procedure in transferring the funds intended for flood damage clearance, funds intended to cover necessary expenditures caused by the forfeiture of the rights of use related to property items handed over to persons entitled, and funds intended to deal with the consequences of the Kosovo crisis from 2000 to 2001" defined by the Ministry of Finance of the Czech Republic;

- **transfer** of the unused bonded means in the amount of **CZK 56,600,000** to 2002 to partially cover the expenditures related to the activities of the KFOR Mission in 2002 following the "Procedure in transferring the funds intended for flood damage clearance, funds intended to cover necessary expenditures caused by the forfeiture of the rights of use related to property items handed over to persons entitled, and funds intended to deal with the consequences of the Kosovo crisis from 2001 to 2002" defined by the Ministry of Finance of the Czech Republic;
- **transfer** of the financial means in the amount of **CZK 33,600,000** allocated in the budget of the General Treasury Administration and intended for carrying out EOD clearance of the former military domains Ralsko and Mladá (to provide for activities of two EOD clearance teams) to the MoD budget according to the Resolution of the Government of the Czech Republic No. 350 of 12 June 1997, on the Report

on the state of clearance of the former military domains Ralsko and Mladá from ammunition and refinements on further course of action in this matter;

- **increase** of the MoD expenditure budget by **CZK 15,915,000** by transfer of the funds from the budget of the Ministry of Health for services provided by the ACR forces in 2001 within the framework of continuous system of aeromedical rescue service of the Czech Republic based on the Annex No. 5 to the "Agreement between the Ministry of Defence of the Czech Republic and the Ministry of Health of the Czech Republic on cooperation in ensuring aeromedical rescue service";
- **transfer** of specific non-investment funds in the amount of **CZK 136,107,000** and an investment subsidy in the amount of **CZK 27,000,000**, allocated to the Ministry of Education, Youth and Sports budget and intended for national sports representation provided by the Ministry of Defence, to the MoD budget;
- **increase** of the expenditure budget by **CZK 36,263,000** by transfer of financial means intended for funding of research and development projects from budgets of the Ministry of Health, Ministry of Education, Youth and Sports, Ministry of Industry and Trade and the Grant Agency of the Czech Republic.

In the course of 2001, the Defence Ministry economics was essentially influenced particularly by the arrangements to ensure an enhanced training and operation of troops, legislation measures, the necessity to cover the SFOR and KFOR international operations from the budget, implementation of the adopted Force Goals, the incipient transformation of the military, and the continuing L-159 projects.

In compliance with the wording of Article 47 of the Act No. 218/2000, on budgetary regulations and on changes of some related acts, unused budgetary means from 2001 (2 per cent of the volume of

budgetary expenditures) in total amount of CZK 901,793,000 from following areas were transferred into the reserve fund:

- · operational expenditures
- · capital expenditures intended for specific projects
- system-related capital expenditures

CZK 206,862,000 CZK 635,551,000 CZK 59,380,000

The actual outlay of the MoD budget as of 31 December 2001 (including the transfer to the reserve fund) amounted to CZK 44,977,461,000, which represents 99.75% of the adjusted budget.

In comparison with 2000, the MoD total expenditures increased by CZK 307,798,000, which represents an increase by 0.69 per cent only. As a result of legislation measures, there was an increase particularly in the area of mandatory expenditures (salaries grew by 4.5 per cent, social security benefits were valorised, there was an amendment to Act No. 143/1992 on pay and remuneration for work readiness in budgetary and some other organisations and bodies, and an amendment of the Labour Code). Moreover, under the methodical influence of Act 218/2000 (Budgetary Rules Act), the contribution to the operation of allowance organisations was increased, and as a result, the expenditures for purchase of water, energy and services declined in due proportion. In particular, these were transfers within the framework of budgetary expenditures of the defence department.

# **Basic comparison of MoD budgets in 2001 and 2002**

	Actual draw-down 2001	Approved budget 2002
Total expenditures	CZK 44,977.5 million	CZK 47,505.5 million
Capital expenditures	CZK 11,114.0 million	CZK 11,289.8 million
Operating expenditures	CZK 33,863.5 million	CZK 36,215.7 million
out of that the transfer into the reserve fund		CZK 901.8 million
Total revenues	CZK 2,607.5 million	CZK 4,882.3 million
Closing balance	CZK 42,370.0 million	CZK 42,623.2 million

# Comparison of basic macroeconomic indicators

	2001	2002	Comparison 2002/2001 (index)
GDP (in CZK billion)	2,131.0	2,296.0	1.08
Expenditures of the CR State Budget (in CZK billion)	685.2	736.6	1.08
Rate of inflation (increment in %)	4.90%	4.60%	0.94
MoD expenditures as % of GDP	2.12%	2.07%	0.98
MoD expenditures as % of CR State Budget expenditures	6.60%	6.40%	0.97

# Basic data on the State Budget of the Czech Republic - MoD

EXPENDITURES	2001 real terms (in CZK million)	2002 approved budget (in CZK million)	Comparison 2002/2001 (index)
I. Capital expenditures total	11,114.0	11,289.8	1.02
II. Operating expenditures total	32,961.7	36,215.7	1.10
1. Salaries of employees and other payments for contract work	10,228.2	10,805.5	1.06
2. Retirement pensions and other social benefits	4,362.6	4,580.6	1.05
<ol> <li>Mandatory employer-paid national insurance and allocations to CSNF</li> </ol>	3,551.4	3,785.7	1.07
4. Allocations to allowance organisations	2,908.2	2,668.3	0.92
5. Non-investment subsidies to enterprises	124.8	109.0	0.87
6. Other material non-investment expenditures	11,786.5	14,266.6	1.21
Total expenditures (I + II)	44,075.7	47,505.5	1.08
Expenditures based on constant 2001 prices	44,075.7	45,373.0	1.03
REVENUES			
1. Budgetary organisations revenues	613.9	2,484.6	4.05
2. Insurance revenues	1,993.6	2,397.7	1.20
Total revenues (1 + 2)	2,607.5	4,882.3	1.87

#### Basic data on MoD budget development in 1997–2002



# Structure of MoD budgetary expenditures in 1997–2002



(	Category of expenditures (in CZK million)	Real 1997	Real 1998	Real 1999	Real 2000	Real 2001	Draft 2002
	Capital expenditures	5,701.6	6,911.6	10,385.6	12,401.7	11,114.0	11,289.8
	Salaries and contract work payments, insurance, CSNF allocations and social benefits	15,101.3	15,324.9	16,425.6	17,013.3	18,142.2	19,171.8
	Other non-investment expenditures	10,525.4	15,406.6	14,876.9	15,254.7	14,819.5	17,043.9

#### **Development of MoD budgetary revenues in 1997–2002**



#### Development of proportions among main categories of MoD expenditures in 1999–2002





#### Development of individual categories of expenditures in 1997–2002

#### Structure of MoD budgetary expenditures in 2002 by category



#### Structure of expenditures in 2002 by organisational unit



#### Structure of ACR expenditures in 2002 by organisational unit





# **PROGRAMME FINANCING EXPENDITURES**

Before the MoD 2002 budget in the area of capital expenditures and related operating expenditures in terms of the Ministry of Finance Decree No. 131/2001 was drafted, detailed documentation for individual programmes had been worked out, and basic parameters of development and implementation of programmes intended for financing in 2002 proposed in compliance with Article 2 of the Ministry of Finance Decree No. 40/2001. The programme structure involves a total number of 44 programmes classified in 10 programme groups, and it has been included in the Programme Financing Information System (ISPROFIN) of the Ministry of Finance of the Czech Republic.

For financing of 318 projects and events in 2002, total expenditures in the amount of CZK 11,899,651,000 have been planned, out of that CZK 11,289,832,000 are intended for capital expenditures, and CZK 609,819,000 are related operating expenditures that are included in the area of MoD operating expenditures.

The capital expenditures in the amount of **CZK 11,289,832,000** represent 23.77% of MoD CR total expenditures.

The volume of capital expenditures intended for implementation of defined goals of individual programmes of investment property reproduction in 2002 has been influenced particularly by the fact that funds amounting to **CZK 7,659,702,000** have been allocated for continuation of the L-159 projects and the amount of **CZK 835,192,000** for modernisation of the T-72 M4 CZ tank. What remains for MoD investment development in programme financing is the amount of **CZK 3,404,757,000**. This amount will be used to cover a number of other budgetary priorities, including primarily:

- 1. implementation of the Force Goals CZK 2,347,772,000 (without L-159 projects);
- 2. continuation of the T-72 M4 CZ modernisation project CZK 835,192,000;
- 3. contribution to the NATO Security Investment Programme (NSIP) projects, which ensues from the obligations toward the North Atlantic Alliance, from the MoD budget CZK 603,860,000;
- 4. completion of the build-up of the communication infrastructure of the command and control systems and modernisation of ACR information systems CZK 302,553,000;
- 5. support of science and defence research CZK 304,102,000;
- 6. international cooperation and foreign posts CZK 107,170,000;
- 7. implementation of the laws having impact on the area of investments (particularly a comprehensive development of security systems in military facilities, as stipulated by the Act No. 148/1998 on protection of classified information CZK 92,500,000.

#### Expenditures allocated for programme financing in 2002

Programme area	Expenditures in CZK thousand
Command and control development	301,760
Military Intelligence development	92,100
Ground Forces development	1,110,662
Air Force development	8,107,122
International cooperation development	711,030
Development of military medical services, rehabilitation and recreation	294,100
Logistics development	228,670
Environment protection and human resources development	447,552
Information systems	302,553
Science and defence research development	304,102
Total expenditures for programme financing	11,899,651

Source: Annex No. 5 to the Act No. 490/2001 on the State Budget of the Czech Republic for 2002





# **OPERATING EXPENDITURES**

For MoD **operating expenditures** (including related operating expenditures of programme financing in the amount of CZK 609,819,000), **total amount of CZK 36,215,670,000** has been planned in 2002. The essential part of these expenditures consists of state administration organisation units operating expenditures, allocations for the operation of allowance organisations and non-investment subsidies to them, and non-investment subsidies to business subjects.

The points of departure in drafting the operating expenditures budget for 2002 have been:

- a) in the area of personnel expenditures: the planned organisational structure of the department, the defined annual increase by 6.9 per cent in relation to the planned personnel numbers within the department;
- b) in the area of the real property infrastructure: its supposed extent and the envisaged disposal of unnecessary and surplus real property;
- c) in the area of the training and daily life of the troops: the "Guidance issued by the Chief of the ACR General Staff for preparation of ACR troops in Training Year 2002".

In comparison with the draft budget for 2001, there has been a growth in operating expenditures by CZK 3,055,638,000, which is an increase by 9.2 per cent. In the area of mandatory personnel expenditures there has been an increase by 3 per cent, i.e. by CZK 668,895,000 in absolute figures. The area of other material non-investment expenditures represents 39.4 per cent of the total operating expenditures

of the Ministry of Defence for 2002. The increase of the proportion by 3.5 per cent is caused primarily by the enhancement of ACR operation and training. A differentiated increase has occurred in almost all areas of other material non-investment expenditures. The enhancement of the training of troops in 2002 is expressed in total increase of operating expenditures by the amount of CZK 1,436,300,000.



## Development of personnel numbers and average monthly salary in MoD

			Reality			Plan	
	1997	1998	1999	2000	2001	2002	
Numbers of career officers	24,565	22,358	22,106	23,153	22,509	26,534	
Numbers of civilian employees	24,451	21,552	21,116	21,199	21,437	19,084	MoD personnel numbers
Personnel numbers total	49,016	43,910	43,222	44,352	43,946	45,618	Average monthly salary (
Average monthly salary	13,672	15,370	16,867	16,860	18,102	18,633	Average monthly satary (

# Expenditures for pensions and other social benefits as % of MoD total operating expenditures between 1997 and 2002



Social benefits as % of operating expenditures

#### Comparison of main categories of other non-investment expenditures in 2001 and 2002





## Structure of expenditures planned for purchase of material in 2002



# **EXPENDITURES CLASSIFIED BY PURPOSE**

Special purpose expenditures in MoD budget are understood within the framework of budget planning and implementation as expenditures necessary to provide for the activities under the responsibility of the Ministry of Defence, in case of which the liability of separate budgeting and reporting is determined by generally binding legal regulations and government decrees, or it is resulting from internal needs and requirements of the Ministry. The definition of these expenditures, together with the specification of their administrators, in a substantial manner contributes to the transparency and effective use of the budgetary means for the aims for which they were intended.

The amount of selected special purpose funds within the framework of the total planned expenditures of the MoD 2002 budget is CZK 11,057,371,000, which represents 23.3% of expenditures envisaged for the Ministry of Defence by the approved State Budget 2002.

In compliance with the wording of Article 16 of Act 2/1969, on establishment of ministries and other central authorities of the Czech Republic's state administration, the rights and duties concerning industrial relations in matters of state administration in the field of civil defence were transferred from the Ministry of Defence to the Ministry of the Interior (as of the effective date of Act 239/2000, on the integrated rescue system and on the amendment of several acts) – as of 1 January 2001, civil defence doesn't fall within the responsibility of the Ministry of Defence.



#### Structure of special purpose expenditures in 2002

# Budgetary means for special purpose expenditures in 2002

Category of expenditure	Planned expenditures (in CZK thousand)
ACR Force Goals	2,979,798
ACR units in NATO-led international operations	
- CR Government Resolution No. 814/2001	929,111
International activities	719,164
a) Open Skies Treaty – Government Resolution No. 412/1992	9,630
b) 6th Field Hospital activities	54,000
c) Foreign posts (except in NATO)	74,886
d) NATO foreign posts	307,601
e) NATO military exercises	80,658
f) Other international activities	178,159
g) NATO Summit 2002	14,230
Special purpose and institutional expenditures for research and developm	ent 390,612
a) Special purpose expenditures for defence research	130,962
b) Institutional expenditures for research and development	107,400
c) Special purpose expenditures for defence development	152,250
<b>Information systems</b> (including expenditures for research and development)	307,280

Category of expenditure	Planned expenditures (in CZK thousand)
CR contributions to NATO and EU budgets (from MoD budget)	585,309
a) Contribution to the NATO military budget	296,105
b) Contribution to NSIP (NATO Security Investment Program)	255,484
c) Contributions to budgets of NATO agencies and elements of military struc	ctures 30,320
d) Contributions to EU common budgets	3,400
Implementation of the Act No. 148/1998 on protection of classified information	ation
(expenditures for security of communications and information systems not inc	luded) <b>101,300</b>
Prevention of socially pathological phenomena	19,000
out of that: anti-drug policy programme	4,000
social prevention and crime prevention programme	15,000
Coordination of care of war graves - Government Resolution No. 427/1999	13,000
Restitution compensations – Act No. 229/1994	47,530
Security of defence facilities - Government Resolution No. 125/1994	29,178
Radon programme	900
Defence standardisation	2,429
Operation of a state administration body – Military Railway Office Pragu	e 33,504
Activities of the Military Forest Office Prague	2,598
Foreign students' courses	1,727
Pensions and other social benefits	4,580,575

Category of expenditure	Planned expenditures (in CZK thousand)
Subsidies for corporate subjects and natural persons	
– Government Decree No. 24/1999	145,000
EOD clearance battalion	55,734
National sports representation – Government Resolution No. 718/1999	272,645
out of that: as per MoD budget plan	113,622
as per Ministry of Education, Youth and Sports budget plan	159,023
Social benefits for citizens living on the territory of military domains	3,955
Expenditures related to dealing with consequences of international situat	tion
and increased security requirements	700,000
A) Total special purpose expenditures as per MoD budget plan	11,057,371
B) Total special purpose expenditures as per other ministries budget plan	ns 862,978
out of that: General Treasury Administration	703,955
Ministry of Education, Youth and Sports	159,023
TOTAL SPECIAL PURPOSE EXPENDITURES	11,920,349

## **Basic structure of the Force Goals (49 goals altogether)**

### **General Force Goals** (in CZK thousand)

<ul> <li>Capital expenditures</li> </ul>	1,000,860
<ul> <li>Operating expenditures</li> </ul>	198,352
• Total	1,199,212
Force Goals – Ground Forces (in CZK thousand)	
Capital expenditures	1,139,272
Operating expenditures	427,995
• Total	1,567,267
Force Goals – Air Force (in CZK thousand)	
Capital expenditures	10,319
Operating expenditures	203,000
• Total	213,319



# **INDEX OF ABBREVIATIONS**

ACR	The Armed Forces of the Czech Republic
CR	Czech Republic
CSNF	Cultural and Social Needs Fund
CZK	Czech crowns
DCI	Defence Capabilities Initiative
DSUF	Directly Subordinate Units and Facilites
EOD	Explosive Ordnance Disposal
EU	European Union
FG	Force Goals
GDP	Gross Domestic Product
GS	General Staff
ISPROFIN	Programme Financing Information System
KFOR	Kosovo Force
MF CR	Ministry of Finance of the Czech Republic
MFE	Military Forests and Estates
MoD CR	Ministry of Defence of the Czech Republic
NATO	North Atlantic Treaty Organisation
NSIP	NATO Security Investment Program
NSIP	NATO Security Investment Program
SFOR	Stabilisation Force



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